



LEAGUE OF WOMEN VOTERS  
OF SAN DIEGO COUNTY

**CONVENTION 2016  
WORKBOOK**

Saturday, May 21, 2016

10:00 a.m. - 2:00 p.m.

Community Room  
Scripps Miramar Ranch Library  
10301 Scripps Lake Drive, San Diego

**Biennial Convention Business Includes**  
Approval of County League Program, Budget,  
Election of Officers/Directors for 2016-2018  
And Future of the ILO

Bring your own lunch and beverage. Water will be provided as well as morning treats.

Please note that voting is limited to local League Presidents, delegate members, and LWV of San Diego County Board members. Delegate members are appointed by their local Leagues. Other League members and guests are invited to attend



LEAGUE OF WOMEN VOTERS  
OF SAN DIEGO COUNTY  
(INTER-LEAGUE ORGANIZATION / ILO)  
CONVENTION  
May 21, 2016

CONTENTS

PAGE 4 .....PROPOSED CONVENTION RULES  
PAGE 5 ..... PROPOSED ORDER OF BUSINESS (Agenda)  
PAGE 6-7 .....PROPOSED BUDGET  
PAGE 8-10.....PROPOSED PROGRAM 2016-2017  
PAGE 11 NOMINATING COMMITTEE REPORT/PROPOSED SLATE  
PAGE 12-15.....FUTURE OF ILO

# Proposed Convention Rules

**Convention Rules:** Require a simple majority vote for adoption, a two-thirds (2/3)-majority vote to amend, or to suspend after adoption.

**Order of Business:** (Agenda) requires a majority for adoption.

**Quorum:** A quorum shall consist of a majority of the delegate members, local League presidents, and LWV of San Diego County board members registered at the Biennial Convention, provided both local Leagues are represented.

**Privilege of the Floor:** In addition to LWV of San Diego County board members, League presidents and delegates from the San Diego County local Leagues, privilege of the floor will be extended to LWVUS or LWVC board members, past presidents of the LWV of San Diego County, off-board chairs of the LWV of San Diego County, and nominees to LWV San Diego County board of directors.

**Motions:** All motions shall be in writing, signed by the mover and immediately presented to the secretary.

**Debate:** Each speaker, upon recognition by the chair, shall state her/his name and League, shall address the chair and limit remarks to the question. Debate shall be limited to two minutes for each speaker unless time is extended by a two-thirds (2/3)-majority vote of the delegation. No one shall speak twice to the question until all who wish to speak have been heard.

**Voting:** Voting is limited to local League presidents, delegate members, and LWV of San Diego County board members. Each delegate member, local League president, or County League director shall be entitled to one vote only, even though s/he may be attending in two or more capacities. Absentee or proxy voting shall not be allowed.

**Adoption of the Budget:** Requires a simple majority vote to adopt.

**Adoption of the Bylaws:** Amendments or changes to the bylaws require a two-thirds (2/3)-majority vote to adopt.

**Recommended Program:** Requires a simple majority to vote to adopt.

**Nonrecommended Program:** Anyone moving consideration of a nonrecommended program item may make a three-minute statement. The motion is not debatable. The item must be in the exact wording stated in the workbook. Consideration may be granted by a majority vote. Nonrecommended program requires a two-thirds (2/3)-majority vote for adoption.

**Recess:** A recess may be declared at the discretion of the chair or by a vote of the majority of the delegates present and voting.

# Proposed Order of Business (Agenda)

10:00	Registration & Refreshments	All Members & Guests
	Welcome	Roni Seay,
	Call to Order and Business Meeting	Roni Seay
	Organization	
	Introduction of Parliamentarian	
	Credentials Report	
	Motion/Adoption of Order of Business	
	Motion/Adoption of Convention Rules	
	Announcement of Committee to Approve	
	Convention 2016 Minutes	
	President's Message	Roni Seay
	Treasurer's Report	Barbara Lorenzen
	Proposed Budget	Nancy Hand, Budget
	Presentation, motion to adopt, discussion, vote	Committee Chair
	Proposed Program 2016-2018	Roni Seay
	Nominating Committee Report	Nominating Committee
	Presentation of the Slate	Roni Seay, Joyce
	Nominations from the floor	Joseph, and Sylvia
	(if nominee has consented)	Hampton
	Future of ILO	Roni Seay
	Lunch	
	Directions and Resolutions (in writing) to the Board	Roni Seay
	Adjourn Convention	Roni Seay

**LWV - SAN DIEGO COUNTY**  
**Proposed Budget for the FYE 2017**

	FYE 2015			FYE 2016	FYE 2017 Budget		
	Last Year			10 Mo. Actual	Status	Dormant	
	Actual			2 Mo. Proj.	Quo		
<b>INCOME</b>							
PMP - Local LWV's	1,111.25			1,056.25	1,015.00		
County League Day	950.00	<b>A</b>		510.00			
County Conv/Council	675.00				500.00		
Donations	350.00			300.00			
Donations-In Kind	770.00						
ILO Raffle	3,902.00						
Ed. Fund Reimb.	2,160.00	<b>B</b>					
Interest Inc. Op. Accts	13.81			11.78	10.00		10.00
Interest Inc. Beq. Accts	495.86			228.23	160.00		160.00
Other Income	8.00				-		
<b>Total Income</b>	<b>10,435.92</b>			<b>2,106.26</b>	<b>1,685.00</b>		<b>170.00</b>
<b>EXPENSES</b>							
Action/Advocacy					50.00		
CA St Convention	1,000.00				1,000.00	<b>bb</b>	1,000.00 <b>dd</b>
Cnty League day	446.23	<b>A</b>		438.75			
Cnty Conv/Council	487.92			100.00	400.00		
Conv/Council Yearbook				100.00	100.00		
Cnty Newsletter	179.54			148.50	150.00		
Delegate-St/Nat'l					350.00		
Studies				64.78	300.00	<b>cc</b>	
Fundraising							
Raffle expense	87.89						
In-kind donation-prizes	770.00						
Administration							
Admin Expense	81.83	<b>aa</b>			50.00	<b>aa</b>	
Legal / Acctng							1,500.00
Corp. filing fees	475.00	<b>C</b>			45.00		45.00
Insurance	938.00			1,143.00	1,043.00	<b>ff</b>	105.00 <b>ff</b>
Donations	50.00						
Voters Edge	437.70				500.00	<b>bb</b>	
Voter Service							

Community Outreach	169.00	D	169.00	D	169.00	D
Website	160.00		160.00		160.00	
Grant Distributions to LL's			1,500.00	ee		
<b>Total Expenses</b>	<b>5,283.11</b>		<b>3,824.03</b>		<b>4,317.00</b>	<b>2,650.00</b>
<b>Net Income / (Loss)</b>	<b>5,152.81</b>		<b>(1,717.77)</b>		<b>(2,632.00)</b>	<b>(2,480.00)</b>

**Cash Balances at 4-15-2016**

Operating Accounts	21,214.17
Bequest Funds	69,411.13
<b>Total</b>	<b>90,625.30</b>

**NOTES:**

- A** County League Day - August 2014 - Net income was \$503.77
- B** Ed Fund - this payment from our Ed Fund closes out our account.
- C** Gov. Filings - It includes a one time \$400 fee for our 501 C 3 application
- D** Comm. Outreach - Earth Day booth at Balboa Pk
  
- aa** Includes: board tools, prntng,postage,and supplies
- bb** Donations to the 2017 CA St convention and to Voters Edge. Will be paid from bequest funds.
- cc** Publcation of agriculture study (covered by FYE 2016 donation)
- dd** Donation toward 2017 State Convention; may not be committed to this if in a dormant status
- ee** When the bequest funds were received many years ago they were recorded as Income to the County League. Now when funds are distributed it recorded as an expense.
- ff** D&O insurance is \$938. It is assumed that it will not be necessary if the ILO is in a dormant status.

## **Proposed Program 2016-2018**

The local Leagues in their program planning meetings for the ILO recommended retaining the following program positions on:

Citizen Participation in County Government and San Diego Regional Agencies

Structure of Government in San Diego County and Region

Finance County Government

Land Use

Child Advocacy

1. Abuse/neglect
2. Day Care
3. Juvenile Delinquency Prevention

Public Libraries

The Role of San Diego County Government in Responding to the Impact of the Seriously Mentally Ill

Fire Protection

### **Board Recommended**

The ILO Board of Directors recommends acceptance of the Study on Agriculture in San Diego County.

**Current Program:** Retain current program positions.

### **Nonrecommended Program**

County League Bylaws require a majority vote by the delegates to bring a nonrecommended topic to the floor. The proposal must then receive a two-thirds vote to pass. (Any ILO delegate or LWV member wishing to study one of the nonrecommended issues should consider having a study chair ready to take on the role of directing the study and have a group ready to start the work of the study by the end of summer).

**Nonrecommended Studies:** The League of Women Voters of San Diego recommends studying the redistricting process of the San Diego County Board of Supervisors.

**Nonrecommended Updates:** The League of Women Voters of San Diego recommends updating the positions on Transportation, Parks, and Regional Planning.



## **RECOMMENDED POSITION**

### **Agriculture In San Diego County**

The League of Women Voters of San Diego County believes that the county agricultural industry is of historical, environmental and economic importance to our region. The county possesses unique and separate properties and challenges that differ from the rest of California and the United States. The arid nature of its climate, lack of water sources and high land costs present a special challenge to agriculture in our region.

#### **Land Use**

1. Support the preservation and expansion of land used for agricultural purposes through:
  - a) adopted General and Specific Plans; b) zoning; and c) permanent dedication programs in order to encourage the long-term presence and viability of the agricultural industry in an environmentally sound manner.

#### **Challenges to Agriculture in San Diego**

##### **Water:**

2. Encourage farmers to improve water conservation, selection of crops appropriate for our climate and end all runoff of pesticides, insecticides and fertilizers from their fields and groves, as currently recommended by the UC Agriculture and Natural Resources Division (UC ANR). In addition, local governments and water districts, as well as the San Diego County Water Authority (SDCWA) should be encouraged to facilitate ever evolving best agricultural water practices recommended by UC ANR, or similar organizations, through incentives and innovative programs.
3. Support the availability and use of recycled water for a dependable, sustainable source of agricultural water.
4. Monitor the implementation of the 2013 Sustainable Groundwater Management Act goals because groundwater, which may represent 9% of our regional water source, needs to be preserved and protected from contaminants.

5. Continue support of the San Diego County Water Authority (SDCWA) programs and pricing that facilitate the provision of regional agricultural water, when appropriate.

### **Climate Change**

6. Support efforts of the county agricultural industry to adapt to climate change through promotion of research, development of new resources and implementation of environmentally sensitive technologies and conservation strategies.

### **Pests and Diseases**

7. Support government and privately funded efforts to protect the agricultural industry and the environment from pests and diseases. Such programs include the University of California Integrated Pest Management (IPM) Program and the California Detector Dog Teams.

### **Pollinator Protection**

8. Support efforts to protect, maintain and foster a sustainable, healthy population of bees and other pollinators to support county agriculture.

### **Labor**

9. Support immigration policies at the local, state and federal levels which allow for a legal labor force to work in local agriculture.

### **Opportunities**

10. Support new alternative water use farming practices and technologies which result in long term, sustainable, efficient water use.
11. Support research on, and implementation of, sustainable agricultural practices at all levels including production, processing, distribution, consumption and waste management.
12. Support an understanding and awareness of the concept and value of sustainable agriculture both within the agricultural community and among the public.

## Inter-League Organization (ILO)

### Slate of Officers

#### Executive Board

Donna Bartlett-May	President
Anne Omsted	Secretary
Nancy Hand	Treasurer

#### Directors

Sylvia Hampton (LWVSD),	Director, Health
Liz Kruidenier (LWVNCSD),	Director, Behavioral Health
Jösan Feathers (LWVSD),	Director, Natural Resources (1 yr)
Dolores Nelson (LWVSD),	Editor
Peggy Dornish (LWVNCSD)	
Joyce Joseph (LWVNCSD)	
Roni Seay (LWVNCSD)	

Marjie Larson	Social Policy	Off-Board
Gail Tulleo	Webmast	Off-Board

#### 2016 Nominating Committee

Roni Seay	Chair
Sylvia Hampton	
Joyce Joseph	
Jody Tadder	
Suzanne Carneiro	

## **ILO OPTIONS STUDY COMMITTEE REPORT**

The ILO Study Committee was established following last year's County Council, at which several members raised the issue of how well the existing ILO (Inter League Organization) structure was working. We have not heard anyone question the basic premise that it's necessary to continue addressing county and regional issues; indeed, the committee feels strongly that failing to monitor them is not an option. However, some people have suggested that with just two local leagues in San Diego County we no longer need the extra layer of a County League. They believe that other mechanisms for addressing regional and county issues would be more workable and less burdensome. Some members find paying yet another PMP (in addition to what we owe LWVC and LWVUS) to be a financial burden. Another concern (particularly among those who have served on a nominating committee) is that having three league boards in the county stretches our leadership pool, and that the two local leagues and the ILO often compete for the same talent.

As a result of these concerns, this study committee has been meeting for the last several months to explore the role and future of the ILO and to research and analyze how other areas address regional issues and what our options might be. After framing our task, we developed a script in order to interview county and regional leagues in California.

We conducted phone interviews with Orange County ILO (4 local leagues,) Los Angeles ILO (13 LL's,) LWV Santa Barbara, LWV Sacramento, the Alameda County Council (6 LL's,) the Santa Clara County Council (5 LL's) and the grandmother of them all, the Bay Area ILO with twenty local leagues. The Orange County and Los Angeles ILO's are most similar to us because their region is also the county. (However, we did not find a structure that resembles our situation, e.g. an ILO that encompasses just two local leagues.) The Sacramento and Santa Barbara local leagues do address regional issues, but that is not their primary function. The Alameda and Santa Clara County Councils are not formal leagues, but the presidents and vice presidents of the leagues within these counties meet regularly to address county issues. The unique entity in the state is the Bay Area ILO. It serves the two county councils mentioned above and the 11 LL's within those counties, in addition to 9 other leagues. It addresses regional bodies that encompass a multi-county region, such as the ABAG (Association of Bay Area Governments) and BART (Bay Area Rapid Transit.) All the other regional leagues focus on county government and the Board of Supervisors.

As is often the case with volunteer driven organizations, the issues that are priorities for these regional leagues correspond with member interest. If there is a group dedicated to the environment that might take precedence. The same would be true for housing, or criminal justice. It's all about woman power and leadership, and most leagues report that having fewer members than in the past means not being able to

cover issues as much as they would like. Most groups have observers and follow the agendas of the regional agencies in their jurisdiction. All the leagues, as well as the two county councils, do have positions on which to take action. Most are quite visible in supporting or opposing ballot propositions. The most common areas of interest are transportation, health, water, and land use. The league presidents we interviewed were both proud of their accomplishments and honest about their shortcomings.

As part of our research we applied the same survey to our own ILO and looked into the history of our County League. The LWV of San Diego County was incorporated in 1974.

It was established “to promote political responsibility through informed and active participation in government and to act on selected governmental issues, to increase the knowledge and effectiveness of the Local League in the county and regional governments, and to coordinate League work on the county level.”

The County League (or ILO) has managed its money conservatively. Its budget is funded by an annual raffle and PMP’s from the member leagues. It has a large bequest fund that local leagues can access for projects with the objective of promoting the LWV. To date this fund has been underutilized, with only one grant application from each local league.

As with any formal league, the ILO has bylaws, board policies, and positions based on member study and agreement. They include positions on the structure of county and regional government, on natural resource issues such as transportation, parks and land use and on social policy issues such as mental illness and child advocacy. Our much lauded Fire Protection Study was adopted in 2010. Our position on mental health was first adopted in 1997 and updated just last year. Our recent study of Agriculture in San Diego County is scheduled for adoption in May, 2016.

As is the case with the other regional leagues we surveyed, the effectiveness of County League has depended largely on the quality of its leadership and the composition of its board of directors, which has varied widely over the years. Action often depends on the interests and abilities of the board members.

Recently we have taken action on land use issues, such as opposing the Lilac Hills Ranch project as inconsistent with the County General Plan, and on social policy (especially the issues of mental health, reproductive health and poverty.) The ILO also does voters’ service, such as keeping Smart Voter up to date with the cooperation of the County Registrar of Voters. In addition, the County League organizes programs with speakers at County Council and Convention and at our annual County League Day,

In light of the role of county and regional government in managing domains such as voter registration, social services, transportation and land use, it is now incumbent on us to come to terms with what structure is most workable for the LWV here in San Diego County in order to most effectively address these issues. However, it is not the

role of this committee to suggest *which* particular option to choose. Instead we will outline and define several possible alternative organizational structures:

- 1) The status quo. (See above for a history of the County League.)
- 1b) The status quo, but with no or a reduced Per Member Payment (PMP) from local leagues. An alternative method of raising funds would need to be established.
- 2) Merge the two local leagues, leaving only one league in the County.

The members of each of the two local leagues could continue to occasionally meet separately for member consensus and discussion, much like units do currently. However, there would be just one board. Ideally, some board members would focus primarily on local (either North County or San Diego) issues, such as education, with others carrying portfolios addressing issues of countywide concern, such as health or transportation.

This single board would be larger than that of any of the three currently existing boards, but the total number of board members required would be less than what we need now to staff three boards. It might appeal to members who are concerned about health, transportation, homelessness, affordable housing, water, land use, and other regional matters.

- 3) Disband the ILO, retain the two local leagues and establish a County Council.

This would most likely consist of the president or a designated delegate and a board member from each local league, plus a secretary/treasurer. The chair of the Council could rotate every year or two between the two local leagues.

The board member from each local league who would serve on the County Council could be someone with a particular interest and expertise in county and regional issues. Other members from the two local leagues carrying portfolios dealing with land use, transportation, social policy, health etc. could advise the Council and attend meetings as appropriate.

The purpose of the Council would be to establish a mechanism for the two local leagues to continue to work together on studies and programs as well as to address regional issues, but without the administrative burdens of being a formal league.

- 4) Disband the ILO, but retain the two local leagues to work cooperatively on regional issues on an informal basis.

With this option the two leagues could continue to work together on the Smart Voter, and on study and consensus as they have recently on Agriculture in San Diego County (as well as the national agriculture study) and the two national studies on the Constitution and Money and Politics. Each league would continue to focus on matters of local concern. Regional and county issues could be addressed by having a regional coordinator in each local league who would specialize in county issues and work hand in hand with their counterpart on the other league board. As with the County Council option, members from either of the two local leagues carrying relevant portfolios could provide advice and expertise. Before addressing the County Board of Supervisors or any other regional agency, the local league wanting to initiate action would need to obtain approval from the other local league.

With any of the above (except for the status quo options) It would probably be advisable to let the ILO go dormant instead of shutting it down immediately. With a dormant ILO a skeletal board would be retained. (If option 3 were chosen, that minimal board could be the County Council.) Going dormant would give us adequate time to take the administrative and legal steps required to shut down a league and equitably distribute funds.

Also, if we were to choose any of the above options except the status quo, and later discover that we really do prefer the current ILO structure, it would be much easier to revive a dormant league than to reestablish one.